

Message Text

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PAGE 01 STATE 186923
ORIGIN MCT-02

INFO OCT-01 EA-10 ISO-00 AF-10 ARA-10 EUR-12 NEA-10
IO-13 FAA-00 EB-08 DOTE-00 SP-02 SS-15 L-03
CAB-02 CIAE-00 COME-00 DODE-00 INR-10 NSAE-00
NSCE-00 SSO-00 ICAE-00 INRE-00 SY-05 PA-01 H-01
SIG-03 MMO-01 CA-01 OIC-02 /122 R

DRAFTED BY M/CT: AMB. QUANTON/JEKARKASHIAN:NWH
APPROVED BY :PTARNOFF
EUR:RVINE - ARA:JBUSHNELL (SUBS)
NEA:NVELIOTES - IO/UNP:PBRIDGES
AF:WHARROP - FAA:RLALLY
EA/RA:PCLEVELAND
EB/IRA:JATWOOD
S/P:CHUME
EB/AWHITE
L:MFELDMAN (SUBS)

-----042386 250031Z /64

O R 242348Z JUL 78
FM SECSTATE WASHDC
TO ALL DIPLOMATIC POSTS IMMEDIATE
INFO AMEMBASSY VIENTIANE

C O N F I D E N T I A L STATE 186923

E.O. 11652: GDS

TAGS: PINR

SUBJECT: IMPLEMENTATION OF ANTI-HIJACKING DECLARATION
REACHED AT BONN ECONOMIC SUMMIT CONFERENCE

FOR AMBASSADOR FROM SECRETARY

1. THE HEADS OF STATE AT THE BONN CONFERENCE EXPRESSED
THEIR CONCERN WITH INTERNATIONAL TERRORISM AND AGREED TO
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PAGE 02 STATE 186923

INTENSIFY JOINT EFFORTS TO COMBAT IT. TO THAT END THEY
RESOLVED TO WITHHOLD AIR SERVICE TO AND DENY AIR SERVICE
FROM COUNTRIES WHICH REFUSE TO PROSECUTE OR EXTRADITE
AIRCRAFT HIJACKERS AND/OR DO NOT RETURN SUCH AIRCRAFT.

2. THE PRESIDENT'S COMMITMENT TO THE BONN ANTI-HIJACKING
DECLARATION IS OF HIGH AND IMMEDIATE PRIORITY. IT REPRE-

SENTS A MAJOR STEP FORWARD IN OUR EFFORTS TO ELIMINATE AIRCRAFT HIJACKINGS AND OTHER FORMS OF TERRORIST ACTIVITY. UNTIL THE BONN DECLARATION, WE LACKED A CONSENSUS AMONG THE MAJOR POWERS ON HOW SUCH MATTERS AS AIR SERVICE TO OFFENDING STATES SHOULD BE HANDLED. IT IS SIGNIFICANT THAT THE AIR CARRIERS OF THE SEVEN NATIONS WHICH SIGNED THIS DECLARATION REPRESENT 69 PERCENT OF THE TOTAL AIRLINE PASSENGERS CARRIED IN THE FREE WORLD.

3. AT PRESENT, 92 NATIONS ARE PARTIES TO THE 1970 HAGUE ANTI-HIJACKING CONVENTION WHICH CALLS FOR THE PROSECUTION OR EXTRADITION OF THOSE WHO UNLAWFULLY SEIZE CIVIL AIRCRAFT OR EXERCISE CONTROL THEREOF BY FORCE OR THE THREAT OF FORCE. HOWEVER, THE HAGUE CONVENTION TO WHICH THE US AND ALL OTHER SUMMIT PARTICIPANTS ARE PARTY DOES NOT CONTAIN ANY SANCTIONS FOR NON-COMPLIANCE. THE BONN DECLARATION REFLECTS THE INTENT OF THESE SEVEN MAJOR COMMERCIAL AIR SERVICE COUNTRIES TO TAKE ACTION AGAINST ANY COUNTRY WHICH ENGAGES IN ACTIONS CONDEMNED BY THE DECLARATION. FURTHER, THE PRESIDENT OF THE UNITED STATES HAS THE DISCRETIONARY AUTHORITY UNDER SECTION 106 OF THE 1974 ANTI-HIJACKING ACT (49 U.S.C. 1514) TO SUSPEND COMMERCIAL AIR SERVICE BETWEEN THE UNITED STATES AND THOSE NATIONS WHO HAVE NOT COMPLIED WITH THEIR OBLIGATIONS UNDER THE HAGUE CONVENTION OR OTHERWISE ARM, AID OR ABET ANY TERRORIST ORGANIZATION WHICH ENGAGES IN AIRCRAFT
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PAGE 03 STATE 186923

HIJACKING AS A MEANS OF ACHIEVING ITS OBJECTIVES.

4. AS THE HOST COUNTRY OF THE SUMMIT, THE GERMANS ARE TAKING THE LEAD FOR FOLLOW-ON ACTION. THEY HAVE CONVENED A MEETING OF EXPERTS IN BONN AUGUST 1 AND 2. IN ADDITION, ALL THEIR DIPLOMATIC MISSIONS WILL BE SEEKING ADDITIONAL PUBLIC SUPPORT FOR THE BONN DECLARATION. WE WISH TO SUPPLEMENT THEIR EFFORTS BY PARALLEL DEMARCHES OF OUR OWN AND YOU SHOULD COORDINATE TIMING AND SUBSTANCE OF YOUR DEMARCHE WITH YOUR WEST GERMAN COLLEAGUE. IN THE CASE OF THE REPUBLIC OF CHINA, WE HAVE AGREED TO TAKE THE LEAD IN THE ABSENCE OF A GERMAN MISSION.

5. THE FOLLOWING INSTRUCTIONS ARE INTENDED TO IMPLEMENT THE PRESIDENT'S COMMITMENT TO THE BONN DECLARATION.

FOR SUMMIT PARTICIPANTS: BONN, LONDON, PARIS, ROME, TOKYO, OTTAWA

6. EMBASSIES SHOULD INFORM APPROPRIATE HOST AUTHORITIES OF US INTENTION TO IMPLEMENT IMMEDIATELY AND ACTIVELY THE BONN DECLARATION. WE WILL STRONGLY URGE OTHER GOVERN-

MENTS TO JOIN US IN THIS EFFORT. WE WILL BE MAKING
BILATERAL INITIATIVES AS INDICATED HEREIN. WE HOPE OTHER
SUMMIT PARTICIPANTS WILL INSTRUCT THEIR EMBASSIES TO MAKE
SIMILAR DEMARCHES. WE BELIEVE THAT ADDITIONAL ACCESSIONS
TO THE HAGUE CONVENTION WOULD IN THEMSELVES BE HIGHLY
DESIRABLE, BUT THEIR IMPACT WOULD BE GREATLY ENHANCED IF
GOVERNMENTS INDICATE A WILLINGNESS TO CARRY OUT THE
SANCTIONS PROVISION OF THE BONN DECLARATION.

FOR POSTS WHOSE HOST GOVERNMENT IS PARTY TO HAGUE
CONVENTION

7. DRAWING ON ABOVE, YOU SHOULD CONVEY TO APPROPRIATE
HOST AUTHORITIES IMPORTANCE WHICH USG ATTACHES TO
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PAGE 04 STATE 186923

BONN ANTI-HIJACKING DECLARATION AND OUR FIRM RESOLVE TO
IMPLEMENT OUR COMMITMENT THEREUNDER. AS A PARTY TO THE
HAGUE CONVENTION, WE HOPE HOST GOVERNMENT WILL SUPPORT
THE SANCTIONS PROCEDURES IN THE BONN DECLARATION AND
THEREBY CONTRIBUTE TO MAKING THAT CONVENTION A MORE
EFFECTIVE MEANS FOR COMBATTING THIS THREAT TO THE SAFETY
AND WELFARE OF INTERNATIONAL AIR TRAVELLERS. TO THAT
END WE WOULD WELCOME A PUBLIC EXPRESSION OF HOST
GOVERNMENT'S SUPPORT FOR THE BONN DECLARATION.

FOR POSTS WHOSE HOST GOVERNMENT IS NOT PARTY TO HAGUE
CONVENTION

8. DEPARTMENT RECOGNIZES THE PRACTICAL LIMITATIONS OF
SEEKING TO PERSUADE GOVERNMENTS WHO ARE NOT PARTY TO THE
HAGUE CONVENTION TO ADOPT PRACTICAL SANCTIONS TO ENFORCE
THE INTENT OF THAT CONVENTION. HOWEVER, UNLESS YOU
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TO THE BONN DECLARATION AND OUR DETERMINATION TO PURSUE
ALL AVAILABLE MEANS TO CONTROL THE HIJACKING THREAT TO
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PRECLUDE SOME FORM OF PUBLIC COMMITMENT TO OR SUPPORT FOR
THE BONN ANTI-HIJACKING DECLARATION. YOU SHOULD CAREFULLY
EXPLORE POSSIBILITY OF A PUBLIC EXPRESSION OF SUPPORT,
PENDING ACCESSION TO THE HAGUE CONVENTION OR EVEN IN LIEU
THEREOF. VANCE

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PAGE 01 STATE 186923
ORIGIN NEA-10

INFO OCT-01 ISO-00 MCT-02 /013 R

66011

DRAFTED BY NEA/ARN:MACASEY:DWL

APPROVED BY NEA/RN:WNHOWELL

M/CT:JJOHNSON

-----091411 240106Z /61

O 240040Z AUG 78

FM SECSTATE WASHDC

TO USINT BAGHDAD IMMEDIATE

C O N F I D E N T I A L STATE 186923

FOL RPT STATE 186923 SENT ACTION ALL DIPLOMATIC POSTS INFO
VIENTIANE JUL 24, 1978

QUOTE: C O N F I D E N T I A L STATE 186923

E.O. 11652: GDS

TAGS: PINR

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PAGE 02 STATE 186923

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A MAJOR STEP FORWARD IN OUR EFFORTS TO ELIMINATE
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ACTIVITY. UNTIL THE BONN DECLARATION, WE LACKED A CONSENSUS AMONG THE MAJOR POWERS ON HOW SUCH MATTERS AS AIR SERVICE TO OFFENDING STATES SHOULD BE HANDLED. IT IS SIGNIFICANT THAT THE AIR CARRIERS OF THE SEVEN NATIONS WHICH SIGNED THIS DECLARATION REPRESENT 69 PERCENT OF THE TOTAL AIRLINE PASSENGERS CARRIED IN THE FREE WORLD.

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CONFIDENTIAL

PAGE 03 STATE 186923

ADDITIONAL PUBLIC SUPPORT FOR THE BONN DECLARATION. WE WISH TO SUPPLEMENT THEIR EFFORTS BY PARALLEL DEMARCHES OF OUR OWN AND YOU SHOULD COORDINATE TIMING AND SUBSTANCE OF YOUR DEMARCHE WITH YOUR WEST GERMAN COLLEAGUE. IN THE CASE OF THE REPUBLIC OF CHINA, WE HAVE AGREED TO TAKE THE LEAD IN THE ABSENCE OF A GERMAN MISSION.

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FOR POSTS WHOSE HOST GOVERNMENT IS PARTY TO HAGUE CONVENTION

7. DRAWING ON ABOVE, YOU SHOULD CONVEY TO APPROPRIATE HOST AUTHORITIES IMPORTANCE WHICH USG ATTACHES TO BONN ANTI-HIJACKING DECLARATION AND OUR FIRM RESOLVE TO IMPLEMENT OUR COMMITMENT THEREUNDER. AS A PARTY TO THE HAGUE CONVENTION, WE HOPE HOST GOVERNMENT WILL SUPPORT THE SANCTIONS PROCEDURES IN THE BONN DECLARATION AND THEREBY CONTRIBUTE TO MAKING THAT CONVENTION A MORE EFFECTIVE MEANS FOR COMBATTING THIS THREAT TO THE SAFETY
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CONFIDENTIAL

PAGE 04 STATE 186923

AND WELFARE OF INTERNATIONAL AIR TRAVELLERS. TO THAT END WE WOULD WELCOME A PUBLIC EXPRESSION OF HOST GOVERNMENT'S SUPPORT FOR THE BONN DECLARATION.

FOR POSTS WHOSE HOST GOVERNMENT IS NOT PARTY TO HAGUE CONVENTION

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UNQUOTE CHRISTOPHER

ORIGINAL DIST: MCT/ISO,REBU,IO,AVIA,SP,SS,L,READ,SY,PA,L,H,SIG,MMO,CA,OIC,

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DECLARATION, ANTIHIJACKING PROCEDURES
Control Number: n/a
Copy: SINGLE
Draft Date: 24 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE186923
Document Source: CORE
Document Unique ID: 00
Drafter: AMB. QUAINTON/JEKARKASHIAN:NWH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780304-0099
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780726/aaaaavsn.tel
Line Count: 331
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c920f96d-c288-dd11-92da-001cc4696bcc
Office: ORIGIN MCT
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 17 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1903515
Secure: OPEN
Status: NATIVE
Subject: IMPLEMENTATION OF ANTI-HIJACKING DECLARATION REACHED AT BONN ECONOMIC SUMMIT CONFERENCE FOR AMBASSADOR FROM SECRETARY
TAGS: PINR, EAIR
To: ALL POSTS
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/c920f96d-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
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20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014